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## **The Social and Developmental Antecedents of Legal Cynicism**

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**Objectives:** This study explores the social and developmental antecedents of legal cynicism. The study comprises a range of indicators organized into four domains—bonds to institutions, predispositions, experiences, and delinquent involvement—that bear on theoretically plausible mechanisms involved in the development of legal cynicism.

**Methods:** This study examines four pathways to legal cynicism using data from two waves of the Zurich Project on the Social Development of Children and Youths ( $N=1226$ ). OLS procedures are used to regress legal cynicism at  $t_2$  (age 15) on social and psychological characteristics measured at  $t_1$  (age 13), and retrospective variables measured at  $t_2$ . Baseline legal cynicism was included as a covariate in all models.

**Results:** The results show that self-reported delinquency is the strongest predictor of legal cynicism. There is also evidence that alienation from society, negative experiences with police, and association with deviant peers can foster legal cynicism.

**Conclusions:** This study shows that legal cynicism is to a small extent the result of alienation from social institutions and negative experiences with the police. To a much larger degree legal cynicism seems to represent a cognitive neutralization technique used to justify one's previous self-reported delinquency.

The concept of legal cynicism is grounded in a much wider literature on citizens' satisfaction with the police and the legitimacy of the criminal justice system (Cao, Frank, and Cullen 1996; Carr, Napolitano, and Keating 2007; Reiss 1971; Sampson and Bartusch 1998; Tyler 2006). Attitudes towards the law and police play an important role in motivating individuals to participate in informal social control, obey police directives, report crime, and obey the law (see Bottoms and Tankebe 2012; Tyler 2009 for reviews; see also Kirk and Matsuda 2011). Legal cynicism refers to attitudes that deny the binding nature of laws, and is arguably separate from other domains of legal orientation including moral disengagement, trust, and police legitimacy (Reisig, Wolfe, and Holtfreter 2011). Specifically, Sampson and Bartusch (1998:786) define legal cynicism as "the sense in which laws or rules are not considered binding in the existential, present lives of respondents...[legal cynicism items] tap variation in respondents' ratification of acting in ways that are 'outside' of law and social norms."

Legal cynicism has been linked to a number of crime-related outcomes in the United States and internationally: higher violent crime rates (Kirk and Papachristos 2011), a lack of collective efficacy (Kirk and Matsuda 2011), self-reported criminal behaviors (Fagan and Piquero 2007; Jackson, Bradford, Hough, Myhill, Quinton, and Tyler, 2012; Reisig et al. 2011), and lower desistance from intimate partner violence (Emery, Jolley, and Wu 2011). The concept therefore has the potential to be an important mechanism linking social experiences, individual development, and structural characteristics with crime.

However, research on the developmental and social antecedents of legal cynicism is less coherent. The neighborhood-level tradition following Sampson and Bartusch's (1998) work focuses primarily on structural correlates of cynicism,

including concentrated disadvantage, immigrant concentration, and residential stability, while controlling for a handful of individual demographic variables, such as ethnicity, socio-economic status, gender, and marital status (see also Emery et al. 2011; Kirk and Matsuda 2011; Kirk and Papachristos 2011). While this research provides us with an understanding of between-neighborhood differences in legal cynicism, we largely lack an understanding of individual variation. For example, using data from the Project on Human Development in Chicago Neighborhoods, Kirk and Papachristos (2011) examined the correlates of legal cynicism across 342 neighborhoods. Their final model (Model 4:1218-1219), which included both individual-level demographics and neighborhood-level correlates, explained nearly 80 percent of the between-neighborhood variance in comparison to 4.3 percent of the variance between individuals within a neighborhood.

This suggests that there is substantial variation occurring between individuals that is not attributable to race, gender, socio-economic status, or living conditions. Lee, Steinberg, Piquero, and Knight (2011) argue that in order to fully understand how individuals form attitudes about the law and police, we must examine the problem from both developmental and social perspectives. Developmental processes are crucial because they shape an adolescent's social identity, emotional maturity, and morality, such as an understanding of justice, fairness, and law (Dunn 2005). Although longitudinal research on the developmental antecedents of legal cynicism is sparse, recent cross-sectional research has found that certain personality characteristics, such as low self-control, are linked to higher levels of cynicism (Reisig et al. 2011; Wolfe 2011). Taken together, these findings suggest that the roots of legal cynicism are in part founded in childhood when personal and moral characteristics are forming.

With these gaps in mind, we ask: what are the social and developmental antecedents of legal cynicism? Due to the lack of existing theoretical frameworks for analyzing this question the paper has an exploratory goal: It examines the antecedents of legal cynicism in relation to social, experiential, and psychological correlates identified in previous research on attitudes towards the law and legal socialization. Specifically we focus on antecedents related to four constructs that can impact legal cynicism: bonds to social institutions, moral and temperamental developmental predispositions, negative experiences with authorities, and involvement in delinquent activities. In order to examine these long-term processes, we use data from the ongoing Zurich Project on the Social Development of Children and Youths (z-proso), a large-scale, multi-ethnic longitudinal study in Zurich, Switzerland (Eisner, Malti, and Ribeaud 2011).

#### ANTECEDENTS OF LEGAL CYNICISM

Sampson and Bartusch (1998) introduced the concept of legal cynicism to challenge the notion that African Americans held separate, subcultural values that tolerated deviance, leading to higher levels of neighborhood crime. They argued that normative orientations towards the law – i.e. cynicism and distrust – “are rooted more in experiential differences associated with neighborhood context than in a racially induced subcultural system” (1998:801). This implies that legal cynicism is not associated with particular individual characteristics, but with continual exposure to injustice, segregation, and insecurity. In Anderson’s (1999:32-33) words, “[a]lthough there are often forces in the community that can counteract the negative influences [...] the despair is pervasive enough to have spawned an oppositional culture, that of ‘the street’.”

In a similar vein, Kirk and colleagues (Kirk and Matsuda 2011; Kirk and Papachristos 2011) contend that legal cynicism is a cultural adaptation to persistent isolation and alienation from societal institutions. Cynicism develops as residents exchange information and experiences about the law and criminal justice system, creating a collective cynical understanding of the law (Kirk and Papachristos 2011). Legal cynicism thus becomes a cultural “frame through which individuals interpret the functioning and usefulness of the law and its agents” (2011:1207). This adaptation is also dependent on policing practices and experiences with misconduct. Harassment, misconduct, and “aggressive policing” all tend to occur more frequently in low-income, disadvantaged areas (Kane 2005; Terrill and Reisig 2003), compounding residents’ sense of injustice and further alienating them from societal institutions (Nivette 2014).

According to this framework, legal cynicism arises through individual and collective experiences of disadvantage and injustice. As bonds to social institutions weaken, legal norms lose their “bindingness” and may be replaced by attitudes that justify contempt of legal rules, the self-centered pursuit of one’s goals, and distrust in the police. Key to this mechanism is an experience – direct or vicarious – with an authority, usually an agent of the criminal justice system. From a developmental perspective, children receive signals regarding the “fairness” of authorities (e.g. police, teachers, parents) through personal experiences and social interactions (Fagan and Tyler 2005). The quality and nature of these experiences can signal to an individual or group that authorities are unfair and unjust, and as a consequence weaken commitment to institutional norms. Specifically, Tyler (2006) argues that encounters with the police where officers are perceived as fair, transparent, and procedurally just will improve trust in legal authorities and instill positive orientations

towards the law (see for reviews, Eisner and Nivette 2013; Mazerolle, Bennett, Davis, Sargeant, and Manning 2013; Tyler 2009).

Both direct and vicarious experiences with authorities accumulate to form an individual's outlook on the law and legal authority (Rosenbaum, Schuck, Costello, Hawkins, and Ring 2005). Direct experiences are likely to range from day-to-day encounters on the street to personal wrongdoing. However, Rosenbaum et al. (2005) argue that only a small proportion of citizens have contact with the police in a given year, meaning that individuals typically draw on indirect experiences with the police from family, friends, and the media to shape attitudes towards the law.

Not all experiences are weighted equally in the legal socialization process. Skogan (2006:117) found that negative interactions with the police have a far greater impact on individual attitudes than positive interactions: “[n]egative events are given more weight, people pay more attention to negative cues, the lessons they carry are learned more quickly and negative experiences have more impact on behavior.” A single negative encounter can form long-lasting negative impressions about the police, and further “contaminate” agents and institutions associated with the police, including the law, court officials, and more broadly, the government (see Baumeister, Bratslavsky, Finkenauer, and Vohs 2001; Rozin and Royzman 2001; but see Bradford, Jackson, and Stanko, 2009). A study by Hurst and Frank (2000) suggests that among adolescents vicarious negative experiences have a greater impact on forming impressions about the police than direct negative experiences.

These signals are integral to what scholars have called “legal socialization”, which can be defined as the process by which children acquire knowledge and develop normative beliefs about the law and its representatives (Cohn et al. 2012; Fagan and Tyler 2005; Tapp and Levine 1977). In developmental science this process

of increasing knowledge acquisition and differentiation in the moral domain is referred to as the development of moral reasoning (Eisner and Malti 2014).

Early forms of moral reasoning development, and the individual differences that consequently arise, are also believed to be important to understand later attitudes towards legal authorities. Research on moral reasoning development in children shows that even at an early age (3 years of age and up) children are able to identify moral wrongs, make judgments about rightfulness of an act based on underlying harm, and to distinguish unjust from just authorities, commands, and laws (Helwig and Turiel 2004; Laupa, Turiel, and Cowan 1995). However, their reasoning about moral rules and obligations is typically still undifferentiated. As children are exposed to more social relationships, types of authority, punishments, and social settings, they develop more systematic and complex and differentiated ways of evaluating and reasoning about right and wrong (Dunn 2005; Keller 2004). This process of moral reasoning development instills moral values that promote prosocial actions such as sharing and helping, while inhibiting negative actions such as aggression and violence (Malti and Krettenauer 2013; Malti and Ongley 2014; Tisak, Tisak, and Goldstein 2006). Thus a child who is moral in the sense of accepting the shared rules of right and wrong can also be expected to endorse the law as binding and rightful.

Fagan and Piquero (2007) have shown that perceptions of risks and sanctions influence how individuals evaluate and trust authorities. Again, this process relies in part on key interactions with the social environment: “with each offending episode – and its eventual outcomes, such as punishment or punishment avoidance – offenders acquire information that may be used to update both their sanction risk estimate as well as more general orientations and perceptions about the law, legal system, and its social control actors” (Fagan and Piquero 2007:723). This argument implies that

offending itself reinforces and augments attitudes that are cynical about the law. This may be partly a sign of broader neutralizing techniques (Sykes and Matza 1957), but it may also reflect a detrimental evaluation of the “rule of law” as delinquent individuals re-calibrate their estimates of risks and costs.

Relatively stable personality characteristics are likewise important in shaping how individuals view risks, costs, and legal boundaries (Reisig et al. 2011). Low self-control limits an individual’s ability to obey his or her internalized moral and legal rules, leading to rule-breaking (Wikström, Oberwittler, Treiber, and Hardie 2012). More broadly, Gottfredson and Hirschi (1990) argued that in addition to being the core element of a propensity towards crime, low self-control also affects relationships, attachments, and beliefs. Individuals with low self-control tend to hold favorable attitudes about rule-breaking behavior, associate with peers who have similar attitudes about the law, perceive fewer social and legal constraints, and avoid attachments to social institutions (Wolfe, 2011:68-69).

Piquero, Gomez-Smith, and Langton (2004:723) found that university students with low self-control were more likely to perceive police sanctions as unfair and react with anger “when [they] are singled out for punishment.” Individuals with low self-control are also significantly more likely to be arrested, independent of age, race, and previous offenses (Beaver, DeLisi, Mears, and Stewart 2009). Beaver et al. (2009) argue that this is because individuals with low self-control are often insensitive, hot-headed, and self-centered, which is likely to affect how criminal justice agents perceive their character, and consequently how they are treated. Observational data from the Project on Policing Neighborhoods supports this argument (Mastrofski, Reisig, and McCluskey, 2002; Reisig, McCluskey, Mastrofski, and Terrill, 2004). Using systematic observational data from 3,130 police-citizen encounters, Mastrofski,

et al. (2002) found that one of the strongest predictors of poor police treatment was in fact citizen-initiated disrespect and a lack of self-control. This could mean that individuals with low self-control are more cynical about the law because they are effectively overproportionally likely to be caught, and to be treated poorly by criminal justice agents.

## THE PRESENT STUDY

In summary, research on legal cynicism and related concepts suggests that attitudes towards the law are formed as individuals repeatedly interact with their social environments. A lack of moral reasoning, low self-control, and delinquent social networks can lead to negative experiences with authorities as well as influence how these experiences are perceived. Over time, children receive differential signals about the legitimacy and bindingness of the law from police, supervising adults, peers, as well as personal experiences with rule-breaking, and through repeated social interactions these signals crystallize to form legal cynicism. These processes can be grouped into four interrelated theoretical pathways: 1) bonds to social institutions, including a child's sense of attachment or alienation from parents, peers, school, and society; 2) developmental predispositions, which includes measures of characteristics such as moral reasoning, trust, and low self-control that may affect how individuals interpret and react to situations; 3) negative experiences with authority, including interactions with authorities that can enforce rules and punish wrongdoing; and 4) involvement in delinquent activities, such as personal rule-breaking as well as associations with deviant peers. Grouping predictors into these theoretical pathways allows us to better distinguish the possible mechanisms at work in the developmental

process that foster legal cynicism. As such, this study aims to examine the antecedents of legal cynicism in relation to these four theoretical domains.

## METHODS

### *Participants*

The present study examines these pathways to legal cynicism using data from two waves of the Zurich Project on the Social Development of Children and Youths [z-proso], an ongoing prospective longitudinal study of a cohort of children that entered one of 56 primary schools in the City of Zurich in 2004 (for a detailed overview see Eisner et al. 2011). The initial target sample of schools was randomly selected using a stratified sampling procedure that over-sampled disadvantaged school districts, resulting in 1675 children from 56 primary schools (Eisner and Ribeaud 2005). The study comprises six waves of child interviews at ages 7, 8, 9, 11, 13 and 15. In wave 5 (age 13) of the study the participating youths were legally old enough to give the active consent to participate on their own whereas their parents received an information letter that allowed them to proscribe their child's participation (passive consent procedure).

Legal cynicism was measured beginning in wave 5 ( $t_1$ , age 13) and again in wave 6 ( $t_2$ , age 15). In wave 5, 81.6% ( $N=1366$ ) of the initial target sample were available for data collection. In wave 6, 97.4% ( $N=1330$ ) of those who participated in wave 5 could be contacted again. The sample was restricted to respondents who participated in both waves ( $N=1325$ ).

### *Measures*

The variables used in this analysis reflect important risk factor domains highlighted in the prior review. Broadly, we found that attachments to social institutions,

developmental predispositions, experiences with authorities, and involvement in delinquent activities are most likely to come together to affect individual legal cynicism. Based on this evidence, we compiled ten potential predictors to reflect these social and developmental domains. All scales were constructed by taking the average score across items, with the exception of delinquency, which is an additive scale. Descriptive statistics are reported in Table 1. For further details on the items and scales used in the analyses, see the Appendix.

### *Dependent Variable*

*Legal cynicism.* Legal cynicism is operationalized using six items adapted from Karstedt and Farrall (2006), who in turn derived the items from Sampson and Bartusch's (1998) original scale. Respondents indicate their agreement with statements such as "It is okay to do whatever you want as long as you don't hurt anyone" and "Laws were made to be broken" using a four-point Likert scale ranging from "fully untrue" to "fully true." All six items loaded onto one factor, with Cronbach's alphas of .70 for  $t_1$  (age 13) and .73 for  $t_2$  (age 15). The mean cynicism score for adolescents was 2.19 ( $SD = 0.58$ ) at age 13 and 2.20 ( $SD = 0.56$ ) at age 15.

### *Independent Variables*

#### *Bonds to social institutions*

Three constructs are included that represent the strength of bonds with social institutions, namely parental involvement in the adolescent's life, a sense of alienation and exclusion from society, and commitment to school.

*Parent involvement.* As a proxy for family bonds, we used a measure of a parent's involvement in the child's everyday life. Parenting items were adapted from the *Alabama Parenting Questionnaire* (Shelton, Frick, and Wootton 1996) and the Parenting Scale from the Criminological Research Institute of Lower Saxony (KFN).

The involvement scale consists of 6 items measuring how often (from 1 “never” to 5 “very often”) a child’s parents talk with them, comfort them, show interest, and help with their problems and homework (e.g. “Your parents show interest in what you do” and “When you have problems, you can go to your parents”). The involvement scale was measured at  $t_1$  (age 13) and is reliable with a Cronbach’s alpha of .75 ( $M = 3.09$ ,  $SD = 0.59$ ).

*Social Exclusion.* To capture a child’s bond to society more generally, we used a set of items measuring personal feelings of social exclusion and alienation. The exclusion scale consists of seven items measuring agreement with statements concerning the respondent’s feelings of segregation, alienation, worthlessness, isolation, and lack of opportunities in relation to society (e.g. “I have the feeling that I’m not really part of society” and “I don’t have a chance in this society whatsoever”). Each item was measured using a four-point Likert scale ranging from “fully untrue” to “fully true”. The scale, measured at  $t_1$ , had a Cronbach’s alpha of .87 ( $M = 1.49$ ,  $SD = 0.52$ ).

*School commitment.* A child’s bond and commitment to school was operationalized using a four-item scale developed by the z-proso team. Students’ agreement to the statements “I like going to school”, “I like doing my homework”, “I find school useless” (inverse coded), and “I do all my homework” was measured using a four-point Likert scale ranging from “totally wrong” to “totally correct.” The Cronbach’s alpha for school commitment at  $t_1$  was .69 ( $M = 0.20$ ,  $SD = 0.63$ ).

#### *Developmental predispositions*

We examined three constructs that represent aspects of broader personality characteristics and moral beliefs, namely generalized interpersonal trust, morality, and self-control.

*Trust.* We include a measure of generalized trust at  $t_1$  to capture an adolescent's predisposition towards trusting others. The trust scale consists of three items adapted from the World Values Survey Questionnaires.<sup>1</sup> Students' agreement with the statements: "most people can be trusted", "people usually try to help other people", and "most people try to be fair" are measured using a four-point Likert scale. The scale at  $t_1$  was reliable with a Cronbach's alpha of .74 ( $M = 2.62$ ,  $SD = 0.57$ ).

*Morality.* To assess respondents' moral evaluations of rule transgressions, we used a scale measuring judgments about the wrongfulness of seven deviant acts: lying to adults, truancy, hitting someone if insulted, stealing something worth less than 5 Swiss Francs (US\$5), and insulting someone out of dislike. Responses were recorded on a 7-point scale ranging from "not bad at all" to "very bad". The scale was administered at  $t_1$  (age 13) and has a Cronbach's alpha of .81 ( $M = 4.62$ ,  $SD = 1.27$ ).

*Low self-control.* Low self-control is measured using a 10-item scale adapted from Grasmick, Tittle, Bursik, and Arneklev (1993). The scale consists of five sub-dimensions: impulsivity (e.g. "I often act on the spur of the moment without stopping to think"), self-centeredness (e.g. "If things I do upset people, it's their problem not mine"), risk-seeking (e.g. "Sometimes I will take a risk just for the fun of it"), preference for physical activities (e.g. "I like to get out and do things more than I like to read or contemplate ideas"), and short temper (e.g. "I lose my temper pretty easily"). The scale was measured at  $t_1$  and has a Cronbach's alpha of .78 ( $M = 2.20$ ,  $SD = 0.47$ ).

#### *Experiences with authority*

The third group of potential predictors relates to two types of experiences with authorities that involve potential sanctions in reaction to wrongdoing.

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<sup>1</sup> Available online at [http://www.worldvaluessurvey.org/index\\_html](http://www.worldvaluessurvey.org/index_html).

*Censure at school.* Censure is a dichotomous event variable measuring whether or not an individual was punished at school for some deviant act. Respondents at  $t_2$  (age 15) were asked retrospectively to mark whether they had been censured at school in the past two years (coded as 1), or not (coded as 0). Fourteen percent ( $SD = 0.35$ ) of children reported being censured at school.

*Contact with police.* Police contact is a dichotomous event variable coded “0” for individuals who have not had contact in the two years prior to taking the survey at  $t_2$ , and “1” for those who have reported to or heard from the police. Specifically, police contact in this question refers to experiences with legal authorities in relation to wrongdoing. Eight percent ( $SD = 0.28$ ) of adolescents reported contact with the police.

#### *Delinquent involvement*

The last two measures represent two aspects of involvement in delinquent activities.

*Deviant peer group.* To measure an adolescent’s association with deviant peers and subsequent exposure to deviant norms, we used a variable measuring whether or not an individual is a member of a deviant peer group at  $t_2$ . Individuals who identified as part of a deviant group were coded as “1” whereas individuals who identified as part of a non-deviant peer group or no group were coded as “0” ( $M = 0.22$ ,  $SD = 0.41$ ).

*Delinquency.* A 28-item overall delinquency variety scale represents an individual’s prevalence of rule-breaking in the past 12 months (measured at  $t_2$ ). This scale includes a wide range of deviant behaviors, including substance use, bullying, truancy, cheating at school, theft at school, shoplifting, robbery, carrying a weapon, and assault. A higher score on the delinquency scale indicates the prevalence of

different delinquent acts in the past 12 months. Adolescents on average committed 7.46 different delinquent acts in the past year ( $SD = 4.26$ ).

### *Control Variables*

*Socio-demographic background.* Three demographic variables are included as controls in the analysis: gender, socio-economic status [SES], and primary language spoken with the parent(s). Gender was coded “0” for females and “1” for males ( $M = 0.51$ ,  $SD = 0.50$ ). SES was measured based on the primary caregiver’s current occupation, and the codes were transformed into an International Socio-Economic Index of occupational status [ISEI] score (Ganzeboom, De Graaf, and Treiman 1992). A higher score indicates a higher SES status. The ISEI scores are designed to reflect the relationship between education and income. The final SES score was based on the highest ISEI recorded for each household. If information for waves 5 and 6 were missing, we used the most recent high score from previous waves. The average SES score was 49.20 ( $SD = 19.06$ ).

Finally, we created a dummy variable to represent the primary language spoken at home. A lack of language proficiency among immigrants is considered a significant barrier to employment opportunities and higher earnings (see Dustmann and Fabbri 2003). Such barriers can therefore lead to alienation and cynicism among immigrants. Adolescents with at least one parent that speaks German at home are coded “1”, whereas all others are coded “0” ( $M = 0.63$ ,  $SD = 0.48$ ). Non-German languages spoken at home include Albanian, Portuguese, Turkish, and Serbian, among others.

### *Missing Data*

As the percentage of missing values among the target variables was low, we conduct all primary analyses using listwise deletion. Nonetheless, we perform a

robustness check by imputing missing values using full information maximum likelihood [FIML] procedures available with the `–sem–` command in Stata 12 (Statacorp 2013). Socio-economic status had the highest number of missing values at 3.2% ( $n=42$ ). Correlations showed that missingness for SES was related to whether or not a parent was employed. We include an auxiliary variable measuring parental employment specifically to improve estimates for SES. In order to include the auxiliary variable in the full information maximum likelihood models, we adopt the “extra DV model” as recommended by Graham, Hofer, Donaldson, MacKinnon, and Schafer (1997). The extra DV model specification requires that the auxiliary variable (here a dummy variable indicating whether at least one parent was employed), is predicted by all predictor variables and that the auxiliary residual must be correlated with the outcome residual (Graham 2003:83).

#### *Analytical Procedure*

Our intent was to examine the social, developmental, and experiential predictors of legal cynicism at age 15. In order to reconstruct a plausible temporal sequence of events between ages 13 and 15, we use both long-term social and developmental variables measured at age 13, including legal cynicism, and short-term experiential variables measured at age 15. Ordinary Least Squares procedures were used to regress legal cynicism at  $t_2$  (age 15) on social and psychological characteristics measured at  $t_1$  (age 13), and retrospective variables measured at  $t_2$ . Each broad predictor domain – bonds to institutions, predispositions, experiences, and deviant behaviors – was entered into the regression equation in blocks. Attitudinal predictors measured at  $t_1$  were entered first, followed by experiences and deviant behaviors at  $t_2$ . Baseline legal cynicism was included as a covariate in all models,

meaning that all other variables measure the effects over and above the stability of legal cynicism.

## RESULTS

Table 1 shows the descriptives and bivariate correlations for all study variables. The two strongest correlates of legal cynicism at age 15 were delinquency ( $r=.45, p<.001$ ) and legal cynicism at age 13 ( $r=.44, p<.001$ ). Low self-control at age 13 was also significantly related to cynicism at age 15 ( $r=.38, p<.001$ ). Further, adolescents who report higher commitment to schooling ( $r=-.26, p<.001$ ), parental involvement ( $r=-.22, p<.001$ ), and morality ( $r=-.28, p<.001$ ) were less likely to be cynical about the law at age 15.

[Table 1 here]

Before estimating the regression models, we examined the characteristics of legal cynicism over time. The change in mean levels is slight ( $M_{t_1}=2.19, SD_{t_1}=0.58; M_{t_2}=2.20, SD_{t_2}=0.57$ ). The correlation between legal cynicism at  $t_1$  and  $t_2$  is moderate ( $r=.44$ ).

Next we estimated five linear regression models. Table 2 presents the standardized correlation coefficients ( $\beta$ ),  $t$ -values, and significance levels for each coefficient. All models include a vector of controls: SES, language spoken at home with parents, and gender. Each model adds variables that reflect the plausible theoretical pathways outlined above. Long-term social and developmental antecedents were added first, respectively prior legal cynicism (Model 1), bonds to social institutions (Model 2), and predispositional characteristics (Model 3). Next, short-term experiential variables measured at  $t_2$  were incorporated: direct experiences with

authorities (Model 4) and involvement in delinquent activities (Model 5). Assessment of the Variance Inflation Factor for variables in each model revealed no harmful collinearity (i.e. all VIF<2).

[Table 2 here]

As can be seen, Model 1 revealed that nearly 20 percent of the variance in legal cynicism at age 15 is explained by prior attitudes ( $\beta=.43$ ,  $t=16.47$ ).<sup>2</sup> Model 2 showed that attachments to social institutions had a small effect on legal cynicism, independent of prior attitudes. Adolescents who are committed to school ( $\beta=-.08$ ,  $t=-2.98$ ) and who have parents who are more often involved in their lives ( $\beta=-.08$ ,  $t=-2.80$ ) were less likely to develop cynical attitudes towards the law. As expected, adolescents who feel alienated from society were more likely to espouse cynical values.

In Model 3, only low self-control proved to be a significant predictor of later cynicism ( $\beta=.16$ ,  $t=5.23$ ) among the socio-psychological predispositions included here. Surprisingly, an adolescent's sense of morality did not significantly predict levels of cynicism, although the sign is in the expected direction ( $\beta=-.05$ ,  $t=-1.47$ ).<sup>3</sup> In Model 4, both negative experiences with police and schools significantly increased adolescents' cynicism towards the law (respectively,  $\beta=.12$ ,  $t=4.72$  and  $\beta=.08$ ,  $t=3.14$ ).

Finally, Model 5 included measures of engagement in delinquent activities. Independent of prior attitudes and contact with police, delinquency and involvement with delinquent peers significantly increased cynical perceptions of the law among adolescents (respectively,  $\beta=.27$ ,  $t=8.48$  and  $\beta=.10$ ,  $t=3.85$ ). It is important to note that

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<sup>2</sup> The cumulative effect of the control variables was negligible ( $R^2 = .02$ ).

<sup>3</sup> Minor heteroskedasticity was detected in Model 3 (Breusch-Pagan  $\chi^2=4.60$ ,  $p<.05$ ), so the model was re-run using robust standard errors. The substantive results remained.

the effect of low self-control drops to non-significance once these variables are added to the model. However, feelings of exclusion from society, parental involvement, and police contact remained significant. The full model explained 33 percent of the variance in legal cynicism at age 15, however over half was accountable to prior cynicism.

To check whether the results were affected by bias stemming from listwise deletion, we estimated the full model using FIML techniques. Generally, with the exception of miniscule adjustments to the standardized coefficients, the results were not affected by listwise deletion.

## DISCUSSION

Our goal in this paper was to explore the developmental and social antecedents of legal cynicism. Based on extant literature, we identified four pathways that likely generate adolescents' cynical attitudes towards the law: lack of bonds to social institutions, lack of moral and temperamental development, negative experiences with authorities, and involvement in delinquent activities. The results show that self-reported delinquency is the strongest predictor of legal cynicism, supporting the notion that legal cynicism is a post-hoc justification for wrongdoing. There is also evidence that weak bonds to parents, alienation from society, negative experiences with police, and association with deviant peers can foster legal cynicism.

More specifically, our results shed light on five important characteristics of legal cynicism. First, in line with Piquero, Fagan, Mulvey, Steinberg, and Odger's (2005) findings, within-individual differences in cynicism were moderately ( $r=.44$ ) consistent between ages 13 and 15, a period of rapid developmental change. This suggests that cynical attitudes towards the law are already formed during early

adolescence, and that these attitudes continue to influence the process of legal socialization as children grow older. At the same time, the level of rank-order stability in legal cynicism between ages 13 and 15 is lower than that of personality traits such as self-control, suggesting that attitudes towards the law are also substantially influenced by ongoing social interactions and experiences (i.e. Fagan and Tyler 2005; Sampson and Bartush 1998).

Second, the strength of bonds with social institutions at age 13 had a small effect on legal cynicism at age 15 over and beyond prior level of legal cynicism at age 13. Model 2 suggests that children who have a strong sense of social exclusion, share few activities with their parents, and have a low commitment to school were more likely to be cynical about the law at age 15. However, when other variables were considered only social exclusion and low parental involvement remained significant predictors. The findings hence provide some, but limited support for the notion, developed by Kirk and colleagues (Kirk and Matsuda 2011; Kirk and Papachristos 2011) that a broader lack of integration into social institutions is associated with higher legal cynicism.

Third, we found no evidence that personality characteristics such as generalized trust, self-control, and moral evaluations directly foster legal cynicism. Most notably, neither generalized trust in other people nor moral evaluations were predictive of legal cynicism. The latter finding is particularly surprising, given the plausible expectation that beliefs about the binding nature of laws during adolescence are linked to the earlier moral reasoning development of children (Tapp and Kohlberg 1977). It gives ground to the possibility that the development of attitudes towards the law and its representatives is a process that is not reducible to the general development of moral evaluations of norm-breaking acts. Model 3 suggests that low

self-control at age 13 is a highly significant predictor of legal cynicism at age 15 when only variables measured at age 13 are considered. This suggests that legal cynicism is developmentally associated with elements of self-control such as self-centeredness, risk-seeking, and impulsivity (see Cauffman, Steinberg, and Piquero 2005).

Fourth, contrary to Reisig et al.'s (2011) findings, the full model (Model 5) suggests that low self-control at age 13 was not directly related to legal cynicism at age 15 once prior offending was considered. Instead, a comparison of Models 4 and 5 suggests that low self-control indirectly affects cynicism by increasing the likelihood of committing delinquent acts, which in turn is associated with an increase in legal cynicism (Pratt and Cullen 2000). It is important to note that the current study uses low self-control items adapted from Grasmick et al. (1993), whereas Reisig et al. (2011) use the Brief Self-Control scale. Given the debate over the validity of Grasmick et al.'s scale (see e.g. Piquero and Rosay, 1998), further research is needed to determine the impact of low self-control on legal cynicism.

Fifth, the strongest predictor of legal cynicism at age 15 was self-reported delinquency in the preceding year. This finding may suggest that cynical attitudes towards the law have a neutralization function. In other words, adolescents may adopt legal cynicism as a technique to justify wrongdoing. Evidence of this process is identifiable in the items used to measure cynicism: e.g. the sentiment that "it is okay doing whatever you like as long as you're not hurting anyone" is a mechanism of self-serving cognitive distortion that minimizes the behavior's real harm, denies responsibility, and disregards the consequences (Bandura et al. 1996; Barriga and Gibbs 1996; Ribeaud and Eisner 2010; Sykes and Matza 1957). Thus legal cynicism in part involves cognitive processes – or what one may call *legal neutralization* – that

work to distort or deny the “bindingness” of the law. This finding suggests that contrary to the assumptions by Sampson and Bartusch (1998), legal cynicism amongst adolescents may be less of a reflection of continuing experiences of injustice than a post-hoc justification of one’s own rule-breaking behavior.

The substantial effects of prior police contact and delinquent peers provide further evidence that legal cynicism is a neutralization technique. Sherman’s (1993) defiance theory proposes that sanctioning (in this case by police) can provoke defiant attitudes if the individuals involved deny the shame of punishment and embrace consequent isolation. Thus, following a negative police contact, we venture that cynicism operates as a cognitive distortion that denies the shameful aspects of sanctioning and instead places blame on the law itself (i.e. “laws are made to be broken”). Sherman adds that defiant reactions are reliant in part on the quality of contact, namely how fair the police officer’s action are perceived (Tyler 2006), as well as an individual’s bond to society.

Similarly, adolescents who associate with delinquent peers are exposed to delinquent norms and neutralizing values that reinforce legal cynicism. This is in line with Kirk and Papachristos’ (2011) argument that legal cynicism is generated through social interactions; in this case delinquent peers. However, the precise order in which these events occur is difficult to determine. On the one hand, adolescents who are already highly cynical may self-select into a delinquent group to embrace alienation as part of the defiance process. As such, the peer group will only serve to reinforce cynical values. On the other hand, otherwise law-abiding adolescents who begin to associate with delinquent peers may be persuaded to change their views on the “bindingness” of laws. The mechanism here is one of vicarious transmission: peers are sharing negative experiences and cynical attitudes, providing an alternative

normative “code” or “frame” in which to view the law (Anderson 1999; Kirk and Papachristos 2011).

### *Limitations and Future Research*

The present study had several strengths: Notably, it is one of very few longitudinal studies on legal cynicism during the critical phase of early to mid-adolescence, and one of the only studies for this demographic that has repeat measures of legal cynicism, which allows for a more realistic assessment of influences by predictors other than legal cynicism at an earlier age. Also, the study comprises a considerable range of indicators that bear on theoretically plausible mechanisms involved in the development of legal cynicism. However, there are also several limitations of this study: First, we acknowledge that some important processes postulated to be involved in the development of legal cynicism are only partly represented in the indicators that were available. In particular, the study does not have direct measures of experiences of unfair treatment by state representatives, which according to Sampson and Bartusch (1998; Fagan and Tyler 2005; Kirk and Papachristos 2011) is a main mechanism leading to legal cynicism. Further, this study does not account for possible neighborhood-level effects, such as concentrated disadvantage and collective efficacy.

Second, we were unable to include a number of police-related measures shown to be associated with attitudes towards the law, such as procedural and distributive justice (Tyler 2006), moral alignment (Jackson et al. 2012), and effectiveness (Tankebe 2013). However, research from the Pathways to Desistance study suggests that procedural justice is not predictive of legal cynicism over time (Fagan and Piquero 2007; Lee et al. 2011). Nevertheless, future studies should investigate whether cynicism and legitimacy arise from the same normative, legal, and

instrumental sources (see Bottoms and Tankebe 2012; Tankebe 2013). Finally, although this study benefits from a multicultural sample, further testing is needed to replicate these relationships in different international contexts. Since most research on legal cynicism is conducted in the United States and Western Europe, it would be interesting to examine the development of legal attitudes in contexts where differing parenting and socialization processes may impact the internalization of legal and moral norms.

The present study showed that legal cynicism amongst adolescents is to a small extent the result of alienation and detachment from social institutions. To a much larger degree legal cynicism seems to represent a cognitive neutralization technique used to justify one's previous wrongdoing. This finding has important implications for the growing body of research examining the relationship between perceptions of criminal justice legitimacy and law-abiding behaviors (Jackson et al., 2012; Nivette, 2014; Tyler, 2006). It is possible that causal pathways can be constructed in both directions, and so future research must take greater care in theoretically and empirically disentangling the causal order (see Eisner and Nivette, 2013). In addition, we suspect legal cynicism is affected by psychosocial predispositions, particularly low self-control, which seems to predict cynicism through its effect on self-reported delinquency. Future research would benefit from exploring more/other developmental antecedents, such as trustfulness, empathy, and depression. Lee et al. (2011) demonstrated that a composite measure of psychosocial maturity was significantly negatively related to later cynicism; researchers should unpack this relationship in order to understand which aspects of emotional, cognitive, and social development may prevent or generate cynicism. Legal cynicism is unique in that it offers a potential connection between macro-level structural and institutional

characteristics and individual-level psychological risk factors. Investigating these multilevel connections could therefore advance theories of legal socialization as well as bring insight into a prospective risk factor for crime.

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Table 1. Descriptives and bivariate correlations between variables included in the analyses (N = 1226).

Variables	Mean	SD	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15
1 Legal Cynicism (age 15)	2.20	0.56	1.00														
2 Gender	0.51	0.50	<b>.12</b>	1.00													
3 SES	49.20	19.06	-.03	.03	1.00												
4 German speaking parent	0.63	0.48	-.03	.01	<b>.52</b>	1.00											
5 Legal Cynicism (age 13)	2.19	0.58	<b>.44</b>	<b>.13</b>	-.04	<b>-.07</b>	1.00										
6 Social Exclusion	1.49	0.52	<b>.15</b>	-.03	-.02	<b>-.06</b>	<b>.15</b>	1.00									
7 Parental Involvement	3.09	0.59	<b>-.22</b>	<b>-.14</b>	<b>.24</b>	<b>.20</b>	<b>-.27</b>	<b>-.23</b>	1.00								
8 School Commitment	0.20	0.63	<b>-.26</b>	<b>-.14</b>	-.04	-.04	<b>-.39</b>	<b>-.13</b>	<b>.25</b>	1.00							
9 Generalized Trust	2.62	0.57	<b>-.10</b>	.02	-.04	-.06	<b>-.17</b>	<b>-.20</b>	<b>.14</b>	<b>.19</b>	1.00						
10 Low Self-Control	2.20	0.47	<b>.38</b>	<b>.14</b>	.02	.04	<b>.53</b>	<b>.16</b>	<b>-.24</b>	<b>-.41</b>	<b>-.14</b>	1.00					
11 Morality	4.62	1.27	<b>-.28</b>	<b>-.16</b>	<b>-.06</b>	-.05	<b>-.45</b>	.01	<b>.30</b>	<b>.45</b>	<b>.17</b>	<b>-.43</b>	1.00				
12 Censure	0.14	0.35	<b>.22</b>	<b>.15</b>	-.01	-.01	<b>.18</b>	<b>.07</b>	<b>-.07</b>	<b>-.21</b>	<b>-.11</b>	<b>.22</b>	<b>-.19</b>	1.00			
13 Police Contact	0.08	0.28	<b>.23</b>	<b>.15</b>	<b>-.08</b>	-.01	<b>.12</b>	<b>.06</b>	<b>-.12</b>	<b>-.15</b>	-.04	<b>.21</b>	<b>-.16</b>	<b>.31</b>	1.00		
14 Delinquent Peer Group	0.22	0.41	<b>.29</b>	<b>.14</b>	<b>.09</b>	<b>.06</b>	<b>.16</b>	-.01	-.05	<b>-.19</b>	-.05	<b>.23</b>	<b>-.22</b>	<b>.22</b>	<b>.19</b>	1.00	
15 Delinquency	7.48	4.26	<b>.45</b>	<b>.21</b>	<b>.09</b>	<b>.07</b>	<b>.31</b>	<b>.08</b>	<b>-.16</b>	<b>-.35</b>	<b>-.16</b>	<b>.46</b>	<b>-.38</b>	<b>.37</b>	<b>.32</b>	<b>.47</b>	1.00

Note. Significant correlations at the  $p < .05$  level are in bold. SD = Standard deviation.

Table 2. Ordinary Least Squared regression of legal cynicism (age 15) on social, psychological, and behavioral predictors (ages 13-15).

Variables	Model 1		Model 2		Model 3		Model 4		Model 5	
	$\beta$	<i>t</i> -value								
Baseline Legal Cynicism (age 13)	.43	16.43***	.37	13.00***	.29	9.03***	.29	9.27***	.29	9.65***
Bonds to social institutions (age 13)										
Social Exclusion			.07	2.69**	.07	2.49*	.06	2.26*	.07	2.58*
Parental Involvement			-.08	-2.84**	-.06	-2.19*	-.07	-2.29*	-.07	-2.41*
School Commitment			-.08	-2.83**	-.03	-1.12	-.02	-0.63	.01	0.32
Developmental predispositions (age 13)										
Generalized Trust					.00	0.13	.01	0.31	.02	0.87
Low Self-Control					.16	5.14***	.13	4.23***	.05	1.64
Morality					-.04	-1.27	-.03	-0.81	.02	0.65
Experiences with authority (age 14-15)										
Censured at School (1=Yes)							.08	3.14**	.02	0.71
Police Contact (1=Yes)							.12	4.69***	.07	2.79**
Delinquent Involvement (age 14-15)										
Delinquent Peer Group (1=Yes)									.10	3.79***
Delinquency									.26	8.22***
Control Variables										
Gender (1=Male)	.07	2.62**	.05	2.11*	.05	1.79	.02	0.86	-.01	-0.31
Socio-Economic Status	-.02	-0.58	-.01	-0.19	-.01	-0.31	.01	0.22	-.02	-0.77
German speaking parent (1=Yes)	.003	0.13	.01	0.38	-.003	-0.10	-.01	-0.18	-.01	-0.30
Constant	1.27	18.35***	1.53	12.16***	1.30	7.65***	1.30	7.76***	1.18	7.35***
F-statistic		73.95***		47.92***		37.46***		35.76***		42.21***
R <sup>2</sup>		.20		.22		.24		.26		.33

Notes. Standardized coefficients are shown. *N*=1226.

\*  $p < .05$ ; \*\*  $p < .01$ ; \*\*\*  $p < .001$

Appendix.

Table A1. Description of variables used in the analysis.

Variables	Cronbach's alpha	Description/Items
Gender	N/A	Gender as recorded by school authorities.
SES	N/A	The highest ISEI/ISCO-coded profession of the male and female primary caregiver.
German speaking parent	N/A	"What language do you usually speak with him/her [the primary caregiver]?"
Legal Cynicism	.73 (age 15) .70 (age 13)	"It's OK to do anything you want as long as you don't hurt anyone." "To obey rules often brings disadvantages." "It's a good feeling to bypass/trespass rules and not to be caught (for it)." "Sometimes it's necessary to ignore rules and laws and to do what you want". "To make money, there are no right or wrong ways anymore, only easy ways and hard ways." "Laws were made to be broken."
Social Exclusion	.87	"I have the feeling that I'm not really part of society." "I'm being excluded." "Nobody can help me with my problems." "I don't have a chance in this society whatsoever." "I have the feeling other people depreciate me." "I feel like a stranger here / I feel like I'm being alienated." "I have the feeling of being socially useless."
Parental Involvement	.75	"Your parents talk with you about your friends or your classmates." "Your parents play with you or they undertake something with you. /... or they go in for something with you." "Your parents help you when you are in trouble/have difficulties with your homework."

Variables	Cronbach's alpha	Description/Items
School Commitment	.69	"When you are sad, your mom or your dad will take you in her/his arms to comfort you." "Your parents show interest in what you do." "When you have problems, you can go to your parents." "I like to go to school."
Generalized Trust	.74	"I like to do my homework." "I think school is useless." (inverse coded) "I do all of my homework." "Most people can be trusted." "People usually try to help other people."
Low Self-Control	.78	"Most people try to be fair." "I often act on the spur of the moment without stopping to think." "I will try to get the things I want even when I know it's causing problems for other people." "Sometimes I will take a risk just for the fun of it." "When I don't immediately get what I want, I get angry pretty soon." "I like to get out and do things more than I like to read or contemplate ideas." "If things I do upset people, it's their problem not mine." "If I had a choice, I would almost always rather do something physical than something mental." "I often do whatever brings me pleasure here and now, even at the cost of some distant goal." "I lose my temper pretty easily."
Morality	.81	"Excitement and adventure are more important to me than security." "How bad is it if somebody of your age lies to his/her parents, teachers or other adults?" "How bad is it if somebody of your age plays truant on purpose?" "How bad is it if somebody of your age hits somebody because he/she was insulted?" "How bad is it if somebody of your age steals something worth less than 5 CHF?" (about US\$5) "How bad is it if somebody of your age insults other youths because he/she doesn't like them?"

Variables	Cronbach's alpha	Description/Items
Censure	N/A	"You received a censure at school"/"You were censured at school or you had to show up at the school direction because of your behavior."
Police Contact	N/A	"You have been reported to the police and you were interrogated by the police."
Delinquent Peer Group	N/A	Respondent is a member of a group (i.e. at least one other person) that meets up regularly and that is involved in illegal activities (threatening, beating up or fighting other people; stealing things or breaking in; robbery; blackmailing; selling illegal drugs (e.g. hashish, cocaine; ecstasy); carrying weapons; graffitiing/tagging; consuming alcohol or drugs; other illegal activities).
Delinquency	N/A	<p>This is scale is based on three different item batteries, namely bullying (5 items), substance use (4 items), and general deviance and delinquency (19 items); only items in both waves were included. The 28 items were first dichotomized (engaged in the activity or not in the last 12 months) and then summed up.</p> <p>Deviance/Delinquency: Playing truant for a full lesson; cheating in an exam; stealing something at school; running away from home; stealing something at home; shoplifting (worth less than 50 CHF/USD); shoplifting (worth more than 50 CHF/USD); stealing a bicycle or another vehicle; driving a motor vehicle without a licence; illegally downloading data (music, pictures, software) from the internet on purpose; breaking into a car or into a building to steal something; selling drugs (e.g. hashish, ecstasy, cocaine); fare dodging; graffitiing/tagging; destroying things such as windows, dumpsters, street lights, seats in public transportation, or the like; carrying a weapon to defend yourself or to threaten or attack other people; threatening somebody with force to get money or things; taking money or things from somebody with force; purposefully hitting, kicking or cutting and injuring somebody</p> <p>Bullying: purposefully ignored or excluded a peer; laughed at or insulted a peer; hit, bit, kicked or pulled hair of a peer; purposefully took away, destroyed, or hid belongings of a peer; sexually harassed a peer</p> <p>Substance use: tobacco; beer, wine; liquors; THC (weed/hashish/marijuana)</p>